INTERNATIONAL TRIBUNAL FOR THE LAW OF THE SEA



2015

Public sitting
held on Monday, 30 March 2015, at 10 a.m.,
at the International Tribunal for the Law of the Sea, Hamburg,
President of the Special Chamber,
Judge Boualem Bouguetaia, presiding

DISPUTE CONCERNING DELIMITATION OF THE MARITIME BOUNDARY BETWEEN GHANA AND CÔTE D'IVOIRE IN THE ATLANTIC OCEAN

(Ghana/Côte d'Ivoire)

Verbatim Record	

Special Chamber of the International Tribunal for the Law of the Sea

Present: President Boualem Bouguetaia

Judges Rüdiger Wolfrum

Jin-Hyun Paik

Judges *ad hoc* Thomas A. Mensah

Ronny Abraham

Registrar Philippe Gautier

Ghana is represented by:

Ms Marietta Brew Appiah-Opong, Attorney General and Minister for Justice,

as Agent;

Ms Helen Awo Ziwu, Solicitor-General,

H.E. Ms Akua Dansua, Ambassador of the Republic of Ghana to the Federal Republic of Germany, Berlin, Germany,

as Co-Agents;

and

Mr Philippe Sands QC, Professor of International Law, University College of London, Matrix Chambers, London, United Kingdom,

Mr Paul S. Reichler, Partner, Foley Hoag LLP,

Mr Daniel Alexander QC, 8 New Square, University College, London, United Kingdom,

Ms Clara Brillembourg, Partner, Foley Hoag LLP,

Mr Pierre Klein, Professor, Centre of International Law, Université Libre de Bruxelles, Brussels, Belgium,

Ms Alison Macdonald, Member of the Bar of England and Wales, Matrix Chambers, London, United Kingdom,

Ms Anjolie Singh, Member of the Indian Bar, New Delhi, India,

as External Counsel;

Mr Fui Tsikata, Reindorf Chambers, Accra,

Mr Martin Tsamenyi, Professor, A. M. University of Wollongong, Australia,

as Counsel:

Mr Kwame Mfodwo, Maritime Boundaries Secretariat, Office of the President, Ms Jane Aheto, Ministry of Foreign Affairs and Regional Integration,

as International Law Advisers;

Mr Korshie Gavor, Ghana National Petroleum Corporation (GNPC), Ms Vivienne Gadzekpo, Ministry of Energy,

as Advisers;

Mr Alex Tait, Vice-President, International Mapping Associates,

Mr Theo Ahwireng, Chief Executive, Petroleum Commission, Regulatory Issues and Petroleum,

Mr Thomas Manu, Director of Exploration, Ghana National Petroleum Corporation (GNPC), Petroleum,

Mr Lawrence Apaalse, Lead Geologist, Ghana National Petroleum Corporation (GNPC), Continental Shelf and Petroleum,

Mr Kwame Ntow-Amoah, Ghana National Petroleum Corporation (GNPC), Petroleum,

Mr Nana Asafu-Adjaye, Consultant, Petroleum,

Mr Kojo Agbenor-Efunam, Environment Protection Authority, Environmental Affairs,

Dr Joseph Kwadwo Asenso, Ministry of Finance, Economics and Finance, Mr Nana Poku, Ghana National Petroleum Corporation (GNPC), Cartographer,

as Technical Advisers:

Ms Nancy Lopez, Assistant, Foley Hoag LLP, Ms Anna Aviles-Alvaro, Legal Assistant, Foley Hoag LLP,

as Assistants.

Côte d'Ivoire is represented by:

Mr Adama Toungara, Minister for Petroleum and Energy,

as Agent;

Dr Ibrahima Diaby, Director-General of Hydrocarbons, Ministry of Petroleum and Energy,

as Co-Agent;

and

Mr Thierry Tanoh, Deputy Secretary-General to the Presidency,

H.E. Mr Léon Houadja Kacou Adom, Ambassador of Côte d'Ivoire to the Federal Republic of Germany, Berlin, Germany,

as Special Advisers;

Mr Michel Pitron, Avocat, Paris Bar, Partner, Gide Loyrette Nouel, Paris, France,

Mr Adama Kamara, Avocat, Côte d'Ivoire Bar, Partner, Adka,

Mr Alain Pellet, Professor emeritus, University of Paris Ouest, Nanterre La Défense, former Chairman of the International Law Commission, Member of the Institut de droit international, France,

Sir Michael Wood, K.C.M.G., Member of the International Law Commission, Member of the English Bar, United Kingdom,

Ms Alina Miron, Doctor of Law, Centre de droit international de Nanterre, University of Paris Ouest, Nanterre La Défense, France,

as Counsel and Advocates;

Ms Isabelle Rouche, Avocate, Paris Bar, Gide Loyrette Nouel, France, Mr Jean-Sébastien Bazille, Avocat, Paris Bar, Gide Loyrette Nouel, France, Mr Eran Sthoeger, LL.M., New York University School of Law, New York, United States of America,

as Counsel;

Mr Lucien Kouacou, Directorate-General of Hydrocarbons, Ministry of Petroleum and Energy,

Ms Lucie Bustreau, Gide Loyrette Nouel, France,

as Advisers.

THE PRESIDENT OF THE SPECIAL CHAMBER (Interpretation from French): Good morning, ladies and gentlemen. First of all, I must apologize for the slight delay. We encountered some last-minute technical problems, but these things do happen.

Yesterday we completed the first round of oral pleadings. This morning we will begin the second round of oral pleadings on the dispute concerning delimitation of the maritime boundary between Côte d'Ivoire and Ghana in the Atlantic Ocean in respect of provisional measures.

The day will be organized as follows. This morning we will hear Côte d'Ivoire for an hour and a half, and I will allow for the 21-minute delay we had at the beginning. We will resume this afternoon with Ghana from three o'clock until 4.30.

The first speaker is Mr Kamara, to whom I give the floor right away.

MR KAMARA (Interpretation from French): Thank you, Mr President.

Mr President, honourable Judges, in the second round of this hearing Côte d'Ivoire will deal with three topics.

First, we will reply to Ghana's argument that Côte d'Ivoire accepted the existence of a line, a customary maritime boundary, by its conduct, with all ensuing legal consequences to its detriment. I will share this presentation with Sir Michael Wood.

Côte d'Ivoire will then return to the existence of the conditions required by UNCLOS to justify the prescription of the provisional measures which it is requesting from you – and Mr Pitron will take charge of that.

Professor Pellet will analyze and comment on each of the five applications for provisional measures presented by Côte d'Ivoire.

Finally, Mr Toungara, in his capacity as Agent, will conclude the presentation for Côte d'Ivoire.

Ghana has been repeating *ad nauseam*, to take up the alimentary metaphor of one of its Counsel, that the dispute between the Parties simply does not exist for the following reasons:

- for more than 40 years the two States have apparently recognized the existence of an equidistance line "reflected in the oil concession agreements" as a maritime boundary.

- it is in the light of that alleged recognition that the two States developed investments in oil operations.

- lastly, Ghana therefore claims sovereign rights to the east of this "customary line".1

¹ Ghana, first round of oral pleadings, speech 2, paras 41, 44 and 45.

This picture is quite simply false: first, having regard to the existing commitments between the two countries and, second, having regard to the corresponding cartographical references.

I regret that I have to come back to this because this debate is not for this forum. In reality it is an argument that Ghana will present in support of its application on the merits in February 2017. Nevertheless, it has become quite clear to us that instead of wishing to enter into the real debate, Ghana would prefer quite simply to avoid it, claiming a situation of vested rights.

I will restrict my comments to you today in connection with this request for the prescription of provisional measures to demonstrating the existence and the plausibility of the dispute between the Parties.

On the question of the reciprocal commitments of the Parties, Côte d'Ivoire has never recognized, either in practice or in law, any kind of customary maritime boundary with Ghana.

I will simply recall a few key dates that show incontestably that the two countries have always left open the question of delimitation of their common maritime boundary since the question was first raised, and not just since 2009 as Ghana claims.²

On 14 October 1970 the late President Houphouët-Boigny signed a decree, as Paul Reichler said yesterday,³ which granted a licence for oil research to Esso, Shell and ERAP, the eastern limit of which is "the border line separating the Ivory Coast from Ghana between points K and L". That decree is not accompanied by a map; on the contrary, it states in article 2 that "the coordinates of points A, B, K, L, M and T are approximate". "Approximate" means not definitive.

I regret that Ghana omitted to mention this important clarification.

On 29 October 1975, five years later, the late President Houphouët-Boigny published a new decree concerning the geographical coordinates of the limits of the licence granted by Côte d'Ivoire. In regard to the maritime area it states very precisely that "the coordinates of points M, L and K separating Ivory Coast from Ghana are provided for information only and shall not be considered as the limits of the national jurisdiction of Ivory Coast". You cannot be clearer than this as regards the absence of an agreement on Côte d'Ivoire's maritime boundary with Ghana.

On 17 November 1977, two years later, the Law delimiting the Maritime Zones placed under the National Jurisdiction of the Republic of the Ivory Coast was promulgated. It is stated in article 8 of this law:

(Continued in English)

With respect to adjoining coastal States, the territorial sea and the zone referred to in Article 2 of this Law shall be delimited by agreement in

² Ghana, first round of oral pleadings, speech 2, para. 22; Ghana, first round of oral pleadings, speech 4, paras 5 and 12.

³ Ghana, first round of oral pleadings, speech 2, para. 10.

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47 48 conformity with equitable principles and using, if necessary, the median line or the equidistance line, taking all pertinent factors into account.

(Interpretation from French) Ghana misconstrued this provision when it stated, in paragraph 12 of the oral statement by Paul Reichler, that:

This is important because of the emphasis it places on equidistance in the determination of Côte d'Ivoire's maritime boundaries. There are only two. with Ghana and Liberia. So it must be assumed that Côte d'Ivoire understood equidistance to be an equitable solution in respect to those boundaries, including the one with Ghana.4

This interpretation is not consistent with the content of the text.

- The text notes, first of all, the need for an agreement on the maritime boundary and, therefore, its absence in this case, whether that be with Ghana or with Liberia.
- It then indicates the principles that must be applied to reach this agreement. namely equitable principles.
- Finally, it states by way of illustration, "if necessary", the median line or the equidistance line and all pertinent factors.

The median line or the equidistance line are references, but not definitive choices. It could not be clearer that delimitation of the maritime boundary between the two countries remains an open subject.

Let me remind you of the official telegram from 1992, which was commented on by Professor Pellet yesterday. Contrary to what Paul Reichler states,⁵ I do not read from it that Côte d'Ivoire accepts that the border is nothing other than along the customary equidistance boundary line that both Parties recognized in practice as well as law.

Finally, I will cite the Joint Communication of the Presidents of the two countries at the end of the official visit of former Côte d'Ivoire President Laurent Gbagbo to Ghana on 3 and 4 November 2009, which states that:

the two Presidents recognized the importance of well determined land and maritime boundaries. The two Presidents have indicated that the land boundary had been defined while the discussions regarding the delimitation of the maritime boundary had been initiated by the two countries. They have urged the competent authorities from both countries to pursue their discussions in order to reach a conclusion shortly.

How can I show you better than that, Mr President, honourable Judges, that the Parties never agreed on the delimitation of their maritime boundary?

As regards the cartographical issues raised by Ghana, I will make three comments.

⁴Ghana, first round of oral pleadings, speech 2, para. 12.

⁵ Ghana, first round of oral pleadings, speech 2, paras 14 and 15.

First, Côte d'Ivoire is presented as an irresponsible, wavering State that proposes endless delimitations – meridian, then bisector – to the detriment of consistency.⁶ You will have seen that these proposals were made in 2009, 2010 and 2011 at meetings of the Bilateral Commission that was created specifically to attempt to resolve the dispute between the Parties concerning their common maritime boundary. These proposals reflect, to the contrary, the fact that Côte d'Ivoire endeavoured in good faith to find a positive solution, as opposed to the attitude of Ghana, which refused categorically to discuss the existence of pertinent circumstances and alternative methods of delimitation to the equidistance method.

Côte d'Ivoire was not aware that Ghana had in any event decided to oppose any agreement and was merely seeking to win time to pursue its activities in the disputed area and to rely on a *status quo*.

Furthermore, Ghana criticizes the equidistance line as calculated by Côte d'Ivoire in its Request for the prescription of provisional measures in so far as, first, Côte d'Ivoire had not explained how this line had been drawn and, second, the baseline that was used by Côte d'Ivoire was between 500 and 800 metres seaward of the coastlines.⁷

This line was drawn on the basis of reliable and precise scientific and technical data gathered *in situ*. The presentation of this line of strict equidistance is a response to Ghana, which states in its document instituting proceedings that the equidistance line that it claims is approximate.⁸

Côte d'Ivoire considered that it was not helpful at this stage of the discussions to enter into technical exchanges that will take place in the proceedings on the merits. It is for this reason that the document presented is a sketch map and not a map.

Lastly, Ghana cannot, as it does, systematically claim that Côte d'Ivoire recognizes a common maritime boundary in the light of the limit of the oil blocks shown on maps produced by PETROCI.⁹

Mr President, honourable Judges, PETROCI is a private commercial company. It does not have the power to determine Côte d'Ivoire's shared boundary lines with Ghana or Liberia. Côte d'Ivoire clearly informed Ghana of this during the eighth meeting of the Joint Commission on delimitation of their common maritime boundary. Only the Directorate-General of Hydrocarbons is entitled to draw up maps on behalf of Côte d'Ivoire.

The maps by PETROCI cannot therefore be claimed to represent the official position of Côte d'Ivoire.

Mr President, honourable Judges, Sir Michael Wood will now reply from a legal point of view to the alleged recognition by Côte d'Ivoire of the so-called customary equidistance line. Thank you. I ask that you kindly give him the floor.

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⁶ Ghana, first round of oral pleadings, speech 2, para. 35.

⁷Ghana, first round of oral pleadings, speech 2, paras 38 and 39.

⁸ Ghana, Statement of Claim, para. 19.

⁹ Ghana, first round of oral pleadings, speech 2, paras 16 to 18 and 24.

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THE PRESIDENT OF THE SPECIAL CHAMBER (Interpretation from French):

Thank you, Mr Kamara, for your statement.

(Continued in English) Sir Michael Wood, please.

SIR MICHAEL WOOD: Mr President, Members of the Chamber, I shall address briefly some of the legal issues raised by Ghana's attempt yesterday to show the existence of what it termed a "customary equidistance boundary".

I should recall at the outset, as Mr Kamara has just done, that Ghana's arguments in this regard are clearly matters for the merits. They are not for the present provisional measures stage. Yesterday Ghana sought to overcome this rather obvious point by seeking to portray Côte d'Ivoire's claim to any part of the disputed triangle as so weak as to be implausible.

That is a wholly untenable position. Notwithstanding Ghana's plea to this Chamber. you surely cannot conclude, at this provisional measures stage, that the claim to any part of the disputed area is (even provisionally) implausible. That would take you into the heart of the substance of the case. In order to form such a view you would need to consider the detailed written and oral pleadings that will only be made available by the Parties at the merits stage.

It would seem that Ghana's real aim in raising these merits points now is so to prejudice you against Côte d'Ivoire's maritime claim that you will be reluctant to prescribe provisional measures. It is for that reason, and without prejudice to the arguments that we shall make on the merits, that it is necessary to counter some of the wilder suggestions from our friends opposite. Mr Kamara has already dealt with the factual aspects; I shall address one or two of the legal issues.

First, Ghana's claim to a "customary equidistance boundary" has no basis in international law. There is no such thing in international law. It seems to be pure invention by Ghana's lawyers. UNCLOS, which is the applicable law between the Parties to this case, prescribes that maritime boundaries "shall be effected by agreement on the basis of international law ... in order to achieve an equitable solution". The Convention further provides that "[i]f no agreement can be reached ..., the States concerned shall resort to the procedures provided for in Part XV".

In short, maritime boundaries are to be established either by agreement or through dispute settlement. In the present case, it is, I believe, common ground that the Parties have not reached an agreement on the delimitation of their maritime boundary, and the matter has been submitted to third-party dispute settlement under Part XV.

It is not in fact at all clear what Ghana means by a "customary equidistance boundary". Perhaps it is arguing that there is a tacit agreement, perhaps that Côte d'Ivoire is somehow estopped from denying that the line claimed in these proceedings by Ghana is the maritime boundary between the two States. Neither

¹ Ms Marietta Brew Appiah-Opong, "Ghana and Côte d'Ivoire share a maritime boundary which has been mutually recognised for decades in numerous ways, although not formally delimited".

argument would be remotely plausible. As the International Court held in *Nicaragua* v. *Honduras* (and repeated in *Peru* v. *Chile*), "[t]he establishment of a permanent maritime boundary is a matter of grave importance." It went on to say, "[e]vidence of a tacit legal agreement must be compelling". No such compelling evidence exists.

As for estoppel, nothing Ghana said yesterday gets remotely near to meeting the stringent requirements of international law. Almost everything they said related to the limits of oil concession blocks, and not to an international maritime boundary. A line indicating the boundary of a block is just that, no more and no less. There is, of course, extensive case law on the relevance for maritime delimitation, if any, of oil concessions: this was set out for example in the 2002 *Cameroon* v. *Nigeria* Judgment.³ It is not a straightforward matter, but what one can say is that each case will turn on its own particular facts.

 There will be plenty of opportunity, I have no doubt, to delve into these complexities at the merits phase. All I would say now is that there may be many reasons why a State decides not to go beyond a certain line in licensing blocks. This may above all be to avoid conflict, a desire not to exacerbate a dispute, or prejudge an eventual agreement or third-party decision. It most certainly does not mean that the State accepts a permanent international maritime boundary. As Maître Kamara has just explained, and as indeed we explained in the first round, Côte d'Ivoire has repeatedly (over decades, one might say) made clear to Ghana that there is no agreed maritime boundary between Ghana and Côte d'Ivoire.

 In its written pleadings and yesterday Ghana produced plenty of maps and sketches, but these have no relevance for establishing a boundary. Many of the sketches of oil concessions were produced by private entities.⁴ Maître Kamara has already described the position of the sketches produced by PETROCI.⁵

Other maps referred to by Ghana, including maps referring to Ghana's own oil concession blocks, contain clear disclaimers that they do not depict the international maritime boundary.⁶

As for the one sketch unrelated to oil concessions put forward by Ghana yesterday, concerning Côte d'Ivoire's submission to the Commission on the Limits of the Continental Shelf, I would simply ask you in due course to compare yesterday's figure, containing Ghana's superimposed and very thick lines, with the one submitted by Ghana in its written pleadings. The latter clearly shows that Côte d'Ivoire's submission bears no relation to the so-called "customary equidistance line" claimed by Ghana.

² Territorial and Maritime Dispute between Nicaragua and Honduras in the Caribbean Sea (Nicaragua v. Honduras), Judgment, I.C.J. Reports 2007, p. 659, at 735, para. 253; Maritime Dispute (Peru v. Chile), Judgment [of 27 January 2014], I.C.J. Reports 2014, para. 91.

³ Land and Maritime Boundary between Cameroon and Nigeria (Cameroon v. Nigeria: Equatorial Guinea intervening), Judgment, I.C.J. Reports 2002, p. 303, at 447-448, para. 304.

⁴ Annexes M4, M5, M8, M12, M17, M19-M22, M24.

⁵ Annexes M6, M7, M9, M14.

⁶ Annexes M17, M19, M5, M4, M8.

⁷ cf. Tab PR-13 with Annex M13.

More interesting. however, is the Revised Executive Summary of Ghana's own submission to the CLCS, which is dated 21 August 2013.8 You will find this at tab 9 in the Judges' folders. Section 4 of Ghana's submission states, "Ghana has overlapping maritime claims with adjacent States in the region, and has not signed any maritime boundary delimitation agreements with any of its neighbouring States to date".

Section 5 states inter alia that

The submission of data and information by Ghana to the Commission is without prejudice to the delimitation of maritime boundaries with the Republic of Togo, the Republic of Benin, the Federal Republic of Nigeria, and the Republic of Côte d'Ivoire.

Mr President, I think that speaks for itself.

If Ghana continues to present such maps and sketches at the merits stage, they will each have to be examined very carefully, and often, it has to be said, with a magnifying glass. For example, one map presented by Ghana, Annex M21, actually marks the two claim lines before this Chamber and has a very small box stating that "there is no ratified international maritime border treaty between Ghana and Côte d'Ivoire".

In fact, maps and sketches of the kind shown to you by Ghana are accorded no particular significance in the case law; see, for example, the Court's treatment of maps in *Indonesia/Malaysia*, in which even large-scale maps published by Malaysia's national mapping agency, which clearly identified the maritime boundary claimed by Indonesia, were dismissed by the Court as being "inconclusive" evidence of the existence of a maritime extension of an international boundary agreed in 1891.9

Moreover, UNCLOS requires that lines of delimitation drawn in accordance with articles 15, 74 and 83 shall be shown on charts "of a scale or scales adequate for ascertaining their position" or, where appropriate, by lists of geographical coordinates, which must be given, and in either case these must be deposited with the UN Secretary-General. Ghana has not suggested that that has been done. And I would add that no published nautical charts depict any maritime boundary between Côte d'Ivoire and Ghana.

Mr Reichler yesterday gave much weight to the type of line symbolization on some of the maps he referred to. He argued that the "line is depicted cartographically as an international boundary, with a dash and two dots".

 Contrary to Mr Reichler's assertion, while two dots and a dash are sometimes used to depict an international land boundary, even that is far from customary. To date there are no international guidelines on the depiction of land boundaries. Two dots and a line are even less common for international maritime boundaries. In fact, when

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⁸ http://www.un.org/depts/los/clcs_new/submissions_files/gha26_09/gha_2013execsummary_rev.pdf
⁹ Sovereignty over Pulau Ligitan and Pulau Sipadan (IndonesialMalaysia), Judgment, I.C.J. Reports
2002, p. 625, at p. 668, paras 90-91.

it comes to navigation charts, the International Hydrographic Organization recommends that international boundaries be depicted with plus signs and dashes.¹⁰

Ghana tried to make much yesterday of occasional wording in certain relatively secondary items of correspondence. Such references need to be approached with great circumspection, having regard to context and the surrounding facts. They certainly cannot be seen as amounting to acquiescence or estoppel. One only has to recall the *Peru* v. *Chile* judgment of the International Court. There were many references to boundaries and so forth in a variety of correspondence, but none seems to have been regarded as particularly significant by the Court.

Mr President, before I leave the question of estoppel, I would like finally to address one rather separate point. Ghana also seems to be saying that we are estopped from seeking provisional measures because of our failure to protest. On this I will just note that Ghana has known, at least since 1988, that the Parties differ on their understanding of the location of the boundary. Even taking the facts as presented by Ghana and the statements it has attached to its written pleadings at face value, Ghana was aware of the existence of a dispute since 2009. Tullow, the owner of the concessions in the Jubilee and TEN blocks, asked Ghana for instructions on how to conduct itself given the dispute over the TEN block in September 2011, and was told by Ghana to ignore Côte d'Ivoire's protest, despite the fact that at that point the Parties had been negotiating their maritime boundary for several years and clearly differed on its location.

All of this occurred several years ago, when most of the financial investment in the disputed triangle had yet to take place, and yet Ghana claims that billions of dollars invested and possibly lost were made based on representations made by Côte d'Ivoire. Clearly, the time lines do not support Ghana's argument. Whatever it had invested in exploration and exploitation in the last period, or allowed private companies to invest, was done in full awareness of the dispute and in full knowledge that the rights granted might not belong to it. Even by its own account, this is so since 2009, and yet it proceeded at its own risk. In reality, Ghana has not relied on Côte d'Ivoire's representations but has simply been trying to present a *fait accompli*.

Mr President, that concludes my statement, and I would request that you invite Maître Pitron to the podium.

THE PRESIDENT OF THE SPECIAL CHAMBER: Thank you, Sir Michael Wood.

(Interpretation from French) I now give the floor to Mr Pitron.

 MR PITRON (Interpretation from French): Mr President, Members of the Chamber, yesterday I discussed the conditions required in law to justify the ordering of provisional measures, i.e. urgency and the risk of serious harm or damage to Côte d'Ivoire.

Before discussing Ghana's sharp criticism of yesterday's demonstration, allow me to comment on one of their arguments on which they placed heavy emphasis in

¹⁰ http://www.iho-ohi.net/iho pubs/standard/S-4/INT1 FR Ed5 2012.pdf, p. 52.

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vesterday's hearing, which is that no evidence has been provided, because Côte d'Ivoire had produced no expert testimony, no witness, nor did we call those of Ghana to be heard.

Ghana simply forgets the type of procedure which brings us before you today. This is a summary procedure that is part of the procedure on the merits. It concerns the ordering of provisional measures, which are rendered necessary by the urgency of the situation.

This is not a procedure that requires recourse to third parties. Recourse to third parties is, moreover, viewed with some circumspection by the International Court of Justice. In Libya v. Malta, 1985, the Court judged that it could not decide between contradictory scientific arguments and preferred to rely on legal criteria.¹

None of Ghana's documents concern scientific advice, which the Tribunal does not want to deal with, nor arguments justifying the intervention of specialists or experts representing Côte d'Ivoire.

We are not talking here about expertise or affidavits. We are talking simply about statements under oath from the Ministry of Finance of Ghana; the Production Manager of the national petroleum company, GNPC; the Director of the Environmental Protection Agency and the Chief Operating Officer of Tullow.

These are persons who quite clearly are under the instructions of Ghana or are obligated to Ghana. Côte d'Ivoire certainly could have obtained the same type of statement to its advantage as those produced by Ghana. They would have had no greater value and they would simply have taken up time without facilitating the reaching of a decision.

May I recall the jurisprudence of ITLOS in Bangladesh/Myanmar, in which the Tribunal cited the case law of the ICJ in Nicaragua/Honduras, to the effect that

Witness statements produced in the form of affidavits should be treated with caution. In assessing such affidavits the Court must take into account a number of factors. These would include whether they were made by State officials or by private persons not interested in the outcome of the proceedings and whether a particular affidavit attests to the existence of facts or represents only an opinion as regards certain events.2

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Côte d'Ivoire prefers the written pleadings that it has submitted.

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Now to urgency. Back to my original remark, Ghana contends that

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The very essence of a request for the prescription of provisional measures resides in the fact that such request is based on urgency. It is self-evident,

¹ ICJ, Case concerning the Continental Shelf (Libyan Arab Jamahiriya/Malta), Judgment, 3 June 1985, available online: http://www.icj-cij.org/docket/files/68/6414.pdf

² ITLOS. Dispute concerning delimitation of the maritime boundary between Bangladesh and Myanmar in the Bay of Bengal, Judgment, 14 March 2012, para. 112; available online: https://www.itlos.org/fileadmin/itlos/documents/cases/case_no_16/C16_Judgment_14_03_2012_rev.p df

Yet Ghana gives no reference for this supposedly constant case law.

Specifically, Ghana argued that there can be no urgency "because there is no imminent risk of irreparable harm likely to be caused to its [Côte d'Ivoire's] rights".

Tribunal for the Law of the Sea and the International Court of Justice.³

as one can see from the fully settled case law both of the International

Thus, For Ghana, urgency arises from the existence of imminent risk.

Such categorical assertions unfortunately do not reflect what the law says.

The criterion of urgency was clearly defined in 1991 in the *Great Belt* case,⁵ ICJ, as follows. I am going to quote this. I know that the Chamber is fully familiar with it, of course.

Considering that the provisional measures under article 41 of the Statute are indicated pending a final decision by the Court on the merits and consequently are only justified to the extent that there is urgency, in other words, if it is probable that an action harmful to the rights of one or the other Party is committed before the final decision is delivered.

That case law is subsequently referred to by the Tribunal in *M/V* "SAIGA"⁶ in 1998.

You will observe that there is no reference to the imminent nature of irreparable damage or, more specifically, that the time criterion for establishing the existence of urgency is limited to the occurrence of the prejudice before the final decision is given. That is the very essence of provisional measures: to preserve the rights of the parties *pendente lite*.

The legal literature likewise provides no support for Ghana's position. In the 77 pages or so that Ghana has submitted on this subject, only one refers to the concept of an imminent risk as a condition for establishing urgency, and that is the contribution of Judge Ndiaye.

The state of law was perfectly summarized by Judge Wolfrum in an article also communicated by Ghana, which I did not quote yesterday but will do so today:

(Continued in English)

The International Court of Justice provisional measures are only justified if there is urgency in the sense that action prejudicial to the rights of either party to the dispute is likely to be taken before the final decision is given.⁷

³ ITLOS/PV.15/C23/2, p. 18.

⁴ ITLOS/PV.15/C23/2, p. 18.

⁵ ICJ, Case concerning Passage through the Great Belt, Provisional Measures, Order of 29 July 1991, para. 23, available online: http://www.icj-cij.org/docket/files/86/6968.pdf

⁶ ITLOS, M/V "SAIGA" (No. 2) Case (Saint Vincent and the Grenadines v. Guinea), Request for Provisional Measures, Order of 11 March 1998, para. 41, available online: https://www.itlos.org/fileadmin/itlos/documents/cases/case_no_2/provisional_measures/order_110398 eng.pdf

⁷ Rüdiger Wolfrum, "Provisional Measures of the International Tribunal for the Law of the Sea", *Indian Journal of International Law*, Vol. 37, No. 3 (1997), p. 429. Ghana PM, Vol. IV, Annex LA-8.

(Interpretation from French) Now to the facts of this case. Ghana contends that imminent risk of harm being done to the rights of Côte d'Ivoire arises from the acceleration of the granting by Ghana of oil blocks in the disputed area – seven of the nine in the period 2013-2014 alone.⁸

Unfortunately, as Ghana itself says later on, this is not the position defended by Côte d'Ivoire, even though the awarding of blocks is an established fact. Côte d'Ivoire bases its case regarding the existence of urgency on the risk of occurrence of harm to its right before the delivery of your order in 2017 at the earliest. In this case we are talking about drilling operations and the exploitation of the TEN field, which I discussed at length yesterday, and I note that Ghana did not challenge the destructive and invasive nature of those operations to the seabed and subsoil.

This analysis relies on the *Aegean Sea* and *Guyana/Suriname* case law, which I summarized, in order to identify alternative circumstances in which oil activities under way are likely to give rise to the ordering of provisional measures. I shall not dwell on those examples or on Ghana's sharp criticism of the way in which they were presented. Côte d'Ivoire considers that they should not be dignified by granting them an answer.

More interestingly, Ghana claims that the distinctive feature of this case law is the fact that the *status quo* between the parties was upset by the occurrence of an event which could justify indicating provisional measures – in other words, seismic exploration in the Aegean Sea by Turkey or drilling operations by Suriname in the Atlantic Ocean, those two maritime zones disputed by Greece and Guyana, respectively.

According to Ghana, in the present case there is no such new element inasmuch as "Ghana has done nothing, including since 2009, which might bring about a change in the state of affairs in the area concerned".⁹

I shall not repeat the arguments developed at length by Mr Kumara and Professor Pellet to show that Côte d'Ivoire has never accepted the existence of a *status quo* in the disputed area.

In conclusion, let me simply demonstrate that Ghana has, to the contrary, been extremely active in the disputed area since 2009, riding roughshod over the *status quo* that they invoke today, thereby attempting to support its position that the case law in the *Aegean Sea* and *Guyana/Suriname* is relevant to the present case.

(Projection of slide MP2-1)

On *this* first slide you will see that in 1985 there were no drilling operations in the disputed area. The area appears on the left of the slide.

(Projection of slide MP2-2)

⁸ ITLOS/PV.15/C23/2, p. 19.

⁹ ITLOS/PV.15/C23/2, p. 19.

The next slide shows three boreholes, drilled in 1989, 1999 and 2002, which are indicated by three black dots inside the orange circle, on the left side.

(Projection of slide MP2-3)

During the same period from 1985 to 2009 we see that Côte d'Ivoire challenges Ghana's unilateral policy between 1988 and 1992 and then sets up with its neighbour a joint maritime boundaries commission.

(Projection of slide MP2-4)

Then in 2009, which, no matter what Ghana says, is a critical year. It was on 11 and 12 February 2009 that a ministerial meeting of ECOWAS countries was held in Abuja in which Côte d'Ivoire and Ghana participated as members. The subject of the meeting was the outer limits of the continental shelf. The meeting decided that "the limit of adjacent/opposite boundaries shall continue to be discussed in a spirit of cooperation to arrive at a definite delimitation ...".10

On 23 February Côte d'Ivoire formally rejected Ghana's proposal of a boundary along the line of the concessions and called for a stop to unilateral activities.

Concomitantly – and this is very interesting – in March 2009 Ghana discovered a significant oil deposit in the TEN field.

In December of the same year it made a declaration relating to article 298 of the Convention, excluding the right of action before an international jurisdiction to settle disputes between two States regarding their boundaries.

Thus, in 2009 we have simultaneously a reiteration of Côte d'Ivoire's position regarding the absence of agreement between it and Ghana; secondly, the discovery of oil in the disputed area; and, thirdly, Ghana taking up a position behind the rampart of article 298.

(Projection of slide MP2-5)

As we can see in the following slide, that rampart has been effective over that period, when, during the five-year period from 2010 to 2014, some 30 drilling operations were carried out by Ghana.

(Projection of slide MP2-6)

On the last slide you can see the dots representing the 34 boreholes drilled in the disputed area so far, with a comparison of the situation in 1985. Can one really talk about a *status quo*?

Mr President, Members of the Chamber, let us stop pretending that the seas are calm in the disputed area Ghana is rowing about under the distracted gaze of Côte

¹⁰ Document available online:

http://www.un.org/depts/los/clcs new/submissions files/preliminary/ben 2009 annex ii.pdf.

d'Ivoire. Ghana is bent on hegemony. Its neighbour has systematically voiced its concern about that policy, and that is what brings us before you today.

Thank you. I request that you now hear my colleague Professor Pellet.

THE PRESIDENT OF THE SPECIAL CHAMBER (Interpretation from French): Thank you, Mr Pitron.

Mr Alain Pellet now has the floor.

MR PELLET (Interpretation from French): Thank you very much, Mr President.

Mr President, Members of the Chamber, this morning my task is to recall the provisional measures that Côte d'Ivoire requests you to prescribe and the justification for them. This will also give me an opportunity to summarize the main lines of our argument.

These measures, which remain unchanged, are five in number. They all revolve around the same fundamental idea, the idea set out in article 290, paragraph 1, of the Montego Bay Convention. It is about preserving the rights of Côte d'Ivoire – noting that Ghana's rights are not threatened in any way – pending a final decision, and, specifically in respect of the fourth measure, "prevent[ing] serious harm to the marine environment".

I shall go through each of the five measures requested, it being clear that the central measure that Côte d'Ivoire requests you to prescribe, distinguished Members of the Chamber, is clearly the first request, the "mother of all the measures", as it were, which the other four define and amplify to some degree. I shall not follow the order in which we presented them in our Request but will instead move from the most general to the most specific.

The Chamber has been requested, in the first case, to prescribe as a provisional measure that Ghana be required to "take all steps to *suspend* all ongoing oil exploration and exploitation operations in the disputed area". Let me make it clear at the outset that it is not correct to assert, as Ghana has in its written observations, that *(Continued in English)* "what Côte d'Ivoire seeks in effect is an order from the Special Chamber to close down large parts of Ghana's well-established offshore oil and gas industry".²

 (Interpretation from French) We are not asking for Ghana's offshore oil and gas industry to be "closed down". We are not asking for installations to be dismantled which Ghana unlawfully, or in any case very unwisely, has installed on the seabed and in the subsoil of the disputed area. Côte d'Ivoire is solely requesting that ongoing activity be suspended. At this stage we request only that Ghana not authorize the placement of any further installations in the future and, pending your judgment on the merits, that it refrain from causing irremediable damage to the resources in the disputed area.

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¹ Italics added.

² Ghana's Written Statement, para. 2. See also ITLOS/PV.15/C23/2, 29 March 2015, p. 27, para. 3 (Mr Sands).

As I pointed out yesterday morning,³ we are fully aware that the Chamber cannot pre-judge the merits of the case by an order prescribing provisional measures and that "the right of each of the Parties to submit arguments in respect of the merits must remain unaffected by the ... decision".⁴ Ghana insists, quite rightly, that the Chamber should preserve the rights of *both* Parties – not just the Party requesting provisional measures.⁵ Ghana is right. That is exactly what Côte d'Ivoire is requesting of you, distinguished Members of the Chamber: to "ensure full compliance with the applicable rules of international law, thus preserving the respective rights of the Parties".⁶ In her introductory speech, the Agent of Ghana, speaking of the rights that she portrayed as acquired rights in the disputed area, said – not once but twice – "These are Ghana's *prima facie* sovereign rights".⁷

However, Mr President, for the moment, as we speak, these are not sovereign rights, neither *prima* nor *secunda facie*. It is precisely their existence that Ghana will have to demonstrate when we come to the merits, just as it will be up to us to demonstrate that these rights are ours. At this juncture it is not for the Chamber to say where the boundary is (or where it is not), but to prevent Ghana from behaving as if the disputed area were its own, creating an irreversible *fait accompli* there, as it has been doing since 2009 at least and particularly so, as Mr Pitron has just demonstrated, since 2011, with a spike in activities in 2013 and 2014.8

This is the case when Ghana installs, or allows to be installed, on the seabed, or in the subsoil of the continental shelf, equipment that it will be impossible to get rid of if the Chamber decides upon a boundary line other than the one advanced by Ghana. *A fortiori*, this will be the case if Ghana moves, as it proposes to do in the months to come, into full exploitation of the resources located in the disputed area, especially since it would be done under conditions that would not guarantee the maximum yield on the resources, which could lead to putting the integrity of the deposits at risk and jeopardize the possibility of exploiting a large part of these reserves. At the same time, Ghana would deprive – and, if we let them do so, would continue to deprive irremediably – Côte d'Ivoire of its sovereign right to decide when, how and under

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³ ITLOS/PV.15/C23/2, 29 March 2015, p. 9, para. 5 (Pellet).

⁴ Armed Activities on the Territory of the Congo (Democratic Republic of the Congo v. Uganda), Provisional Measures, Order of 1 July 2000, I.C.J. Reports 2000, pp. 127-128, para. 41; see also Factory at Chorzów [Indemnities], Order of 21 November 1927, P.C.I.J., Series A, No. 12, p. 10; Prince von Pless Administration, [Application for the Indication of Interim Measures of Protection,] Order of 4 February 1933, P.C.I.J., Series A/B, No. 52, p. 153; Application of the Convention on the Prevention and Punishment of the Crime of Genocide, Provisional Measures, Order of 8 April 1993, I.C.J. Reports 1993, p. 22, para. 44; Land and Maritime Boundary between Cameroon and Nigeria [Cameroon v. Nigeria: Equatorial Guinea intervening], Provisional Measures, Order of 15 March 1996, I.C.J. Reports 1996, p. 23, para. 43; Certain Activities Carried Out by Nicaragua in the Border Area (Costa Rica v. Nicaragua), Provisional Measures, Order of 8 March 2011, I.C.J. Reports 2011, p. 19, para. 8; M/V "SAIGA" (No. 2) (Saint Vincent and the Grenadines v. Guinea), Provisional Measures, Order of 11 March 1998, ITLOS Reports 1998, para. 43; "ARA Libertad" (Argentina v. Ghana), Provisional Measures, Order of 15 December 2012, ITLOS Reports 2012, para. 106.

⁵ ITLOS/PV.15/C23/2, 29 March 2015, p. 32, lines 31-37 (Sands).

⁶ "ARA Libertad" (Argentina v. Ghana), Provisional Measures, Order of 15 December 2012, ITLOS Reports 2012, para. 100.

⁷ ITLOS/PV.15/C23/2, 29 March 2015, p. 3, line 31 (Ms Marietta Brew Appiah-Opong).

⁸ See Request submitted by Côte d'Ivoire, Annex 1.

what conditions the exploitation of these resources will take place, and even *whether* it should take place.

Let me point out in passing that Ghana does not wish merely to impose its current and actual presence in the disputed area. Our learned friends on the other side go so far as to seek to dictate to Côte d'Ivoire its future conduct by asserting that Côte d'Ivoire would obviously have followed the same policy as Ghana and will necessarily do so if it recovers all or part of the disputed area⁹. We thank the other side for this advice; but, Mr President, Côte d'Ivoire would like to decide for itself, and sovereignly, its own petroleum policy in the maritime area belonging to it.

The suspension of Ghana's oil and gas activities that Côte d'Ivoire requests you to prescribe preserves this right without threatening that of Ghana to exercise it were you to decide at the end of the proceedings, though it is scarcely conceivable, that some or all of this area fell to Ghana – and keeping in mind that even if the strict equidistance line that Ghana seeks to impose on us is where Ghana says it is, *quod non* – there is at least one oilfield that straddles that equidistance line.

Such a ruling that offers the possibility for the Chamber to satisfy the claims of both Parties, or to decide in favour of one line or another, precisely fulfils the *raison d'être* of provisional measures. Nothing prevents you from innovating, but in any event it would not be an innovation with respect to the case law of either your Tribunal or the ICJ on provisional measures. Thus, in the *Bluefin Tuna* Cases ITLOS prescribed that the Parties "shall each refrain from conducting an experimental fishing programme involving the taking of a catch of southern bluefin tuna", 10 which was tantamount to enjoining Japan to suspend its experimental fishing programme. In the same spirit, we could think of the orders handed down by the ICJ in the *Fisheries Jurisdiction* cases or, more recently, in the case of *Certain Activities Carried Out by Nicaragua in the Border Area* (specifically, the border with Costa Rica).¹¹

 Stretching for arguments, Ghana, which for some time now has been acting as though the disputed area were its own despite Ivorian protests (and, it must be said, Ghana pays as little heed to these in its oral argument as it has since 1970), invites you, distinguished Members of the Chamber,

(Continued in English)

to have regard to the severe disproportionality of the impact on Ghana of granting the measures sought when weighed against the inability of Côte d'Ivoire to articulate any genuine, non-compensatory harm which it would suffer if these issues were resolved at the conclusion of the case.¹²

¹² Ghana's Written Statement, para. 121.

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⁹ ITLOS/PV.15/C23/2, 29 March 2015, p. 24 (Macdonald), p. 28, lines 42-43 (Sands).

¹⁰ Southern Bluefin Tuna (New Zealand v. Japan; Australia v. Japan), Provisional Measures, Order of 27 August 1999, ITLOS Reports 1999, para. 90(1)(d).

¹¹ Certain Activities Carried Out by Nicaragua in the Border Area (Costa Rica v. Nicaragua); Construction of a Road in Costa Rica along the San Juan River (Nicaragua v. Costa Rica), Provisional Measures, Order of 22 November 2013, I.C.J. Reports 2013, p. 369, para. 59. See also Certain Activities Carried Out by Nicaragua in the Border Area (Costa Rica v. Nicaragua), Provisional Measures, Order of 8 March 2011, I.C.J. Reports 2011, p. 27, para. 86(1).

(*Interpretation from French*) We wish to associate ourselves with this request, Mr President.

Let me first point out that Ghana took the risk of the losses that it invokes by granting the permits and allowing major activities to continue in the disputed area, even though Ghana was fully aware that Côte d'Ivoire challenged Ghana's claimed sovereign rights in the area. Second, let us not exaggerate the importance of these losses. At the latest, your judgment will be handed down probably at some point in 2017. In the unlikely event that the Chamber then recognizes the rights that Ghana has already arrogated to itself, exploitation could start almost immediately. Any delay in exploiting the petroleum resources in question would therefore be only about one year. Finally, and above all, as our friends on the other side of the bar propose, we need to weigh this short-lived harm against the irreversible damage that the activities being conducted by Ghana in the disputed area would inflict on the sovereign rights of Côte d'Ivoire in that same area should all or part of it be accorded to Côte d'Ivoire at the end of the proceedings.

Distinguished Members of the Chamber, Ghana seeks to frighten you by making some apocalyptic descriptions of the consequences that would flow from the provisional measures we are requesting. No fewer than four of our opponents banded together to paint this spectre.¹³ We are persuaded that you will not let yourselves be intimidated.

Ghana itself recognizes the benefits it has gained. Its economy has profited until now from enormous investments, which have had extremely beneficial effects on employment, GNP and poverty. 14 That is all well and good, Mr President, but let us reflect that at the same time Côte d'Ivoire has been deprived of these enormous benefits, and that is the real weighing exercise. The losses which, according to Ghana, would result from the acceptance by the Special Chamber of our request to suspend activity are essentially lost earnings – or, more precisely, delayed receipt of earnings if the exclusive right to exploit resources in the zone were to be granted to Ghana. Côte d'Ivoire has already been deprived of these profits and will continue to be deprived of them, and in a wholly irremediable fashion because there is no evident way for Côte d'Ivoire's economy to benefit retrospectively from those advantages confiscated by Ghana through its *fait accompli*.

Let it be noted that we are not in a situation comparable to the *Great Belt* or *Pulp Mills* cases before the ICJ. In those cases the Court dismissed the request for suspension of construction by saying that "if it is established that the construction of works involves an infringement of a legal right, the possibility cannot and should not be excluded *a priori* of a judicial finding that such works must not be continued or must be modified or dismantled".¹⁵

¹³ ITLOS/PV.15/C23/2, 29 March 2015, p. 3 (Ms Marietta Brew Appiah-Opong), pp. 12-15 (Ms Brillembourg); p. 31-33 (Sands). See also tab 24, paras 34; and tab 25, p. 6.

¹⁴ See Ghana's Written Statement, paras 48-57.

¹⁵ Pulp Mills on the River Uruguay (Argentina v. Uruguay), Provisional Measures, Order of 13 July 2006, I.C.J. Reports 2006, p. 133, para. 78, referring to Passage through the Great Belt (Finland v. Denmark), Provisional Measures, Order of 29 July 1991, I.C.J. Reports 1991, p. 19, para. 31.

In our case it is impossible either to dismantle the installations (pipelines, wellheads and conduits) that are on the seabed or in the subsoil of the continental shelf, or to re-inject the oil or gas that has been extracted and – what is perhaps most important – re-establish the potential for rational and complete exploitation which would have been possible had there been less haste, or to transfer to Côte d'Ivoire the enormous socio-economic benefits Ghana admits to having received thanks to the activities it is conducting in the disputed area, disregarding the precautionary rules that apply when a maritime area is in dispute. Furthermore Ghana, via Ms Brillembourg, asserted yesterday (*Continued in English*) "[o]n top of this, there is the irreversible loss to Ghana's economy and development ... Such loss is inherently unquantifiable".¹⁶

(Interpretation from French) We agree: such losses are unquantifiable and irreversible. What can be said of the losses of which Ghana complains can equally be said of the losses whose realization Côte d'Ivoire is asking you, honourable Members of the Chamber, to limit pending your judgment on the merits.

As to the losses forecast for Tullow and the other oil companies concerned, which constitute a small minority in the Ten field, the only ...

THE PRESIDENT OF THE SPECIAL CHAMBER (Interpretation from French): I am sorry, but apparently there has been an interpretation problem.

Please continue, Mr Pellet.

MR PELLET (Interpretation from French): As to the losses forecast for Tullow and the other oil companies concerned, which constitute a small minority in the TEN field, the only field whose actual exploitation is likely in the short term, I will make only two comments.

– The contracts that have been signed were signed with Ghana, not with Côte d'Ivoire, in regard to which they are res inter alios acta. It is to Ghana that these companies have to address themselves if they make losses because of the undue haste with which Ghana concluded the contracts.

 – Furthermore, while it is not our intent to interfere in relations that do not concern us, I must point out that Ghana has played fair with Tullow. I refer to the document of 19 October 2011, which I analysed yesterday. ¹⁷ It is at tab 10 of today's folder. Ghana's Minister for Energy wrote to the President and CEO of Tullow Ghana (*Continued in English*): "As regards the maritime boundary, as you are aware, it has always been publicly known that the Republic of Ghana and the Republic of Côte d'Ivoire have not yet delimited their maritime boundary." ¹⁸

emphasis.

¹⁶ ITLOS/PV.15/C23/2, 29 March 2015, p. 14 (Ms Brillembourg).

 ¹⁷ See Ghana's Written Statement, Letter from Ghana, Minister of Energy, to Mr Dai Jones, President and General Manager of Tullow Ghana Limited, 19 October 2011, vol. III, Appendix TOL-16.
 ¹⁸ Ghana's Written Statement, Letter from Ghana, Minister of Energy, to Mr Dai Jones, President and General Manager of Tullow Ghana Limited, 19 October 2011, vol. III, Appendix TOL-16 – my

(*Interpretation from French*) This is a two-fold and key admission, Mr President. The boundaries between Ghana and Côte d'Ivoire have not been delimited and everybody knows that: "it has always been publicly known"!

One further word on this first and crucial provisional measure that Côte d'Ivoire requests you to prescribe. When re-reading the "suspensive" provisional measures ordered by ITLOS or the ICJ which I mentioned a few moments ago, I noted that some of them were addressed not just to one but to both parties, even though, as in the *Southern Bluefin Tuna* cases, they could have an impact on only one of them. Côte d'Ivoire would see no problem if the same were to apply in our case – I am of course speaking subject to our Agent's supervision – it being understood that, in effect, only Ghana would need to heed such a prescription. Côte d'Ivoire at the moment is not conducting any activity in the disputed area that is creating an irreversible situation.

These considerations also apply with respect to the fifth and last provisional measure, by which Côte d'Ivoire requests you to prescribe that Ghana "desist and refrain from any unilateral action entailing a risk of prejudice to the rights of Côte d'Ivoire and any unilateral action that might lead to aggravating the dispute".

Here we are talking about one of the classic weapons in the arsenal of provisional measures. It is a measure that international courts and tribunals often prescribe *proprio motu* in the absence of any express requests from the parties. I am thinking here of, among others, *Cameroon* v. *Nigeria*¹⁹ or *Armed Activities on the Territory of the Congo*²⁰– or indeed the Order of 8 March 2001, of which I spoke earlier.²¹

I now come to the second provisional measure that Côte d'Ivoire requests this Special Chamber to prescribe. This is really only an illustration and a necessary consequence of the more general request to suspend Ghanaian activities in the disputed area as I have just described. It would require Ghana to "refrain from granting any new permit for oil exploration and exploitation in the disputed area". I am not going to dwell on this but let me just say that in the current circumstances, were Ghana so bold as to grant new permits, it would clearly be a real provocation likely to aggravate the dispute considerably. But what goes without saying goes even better when it is said: hence Côte d'Ivoire's insistence in requesting the Chamber to spell this out clearly.

¹⁹ Land and Maritime Boundary between Cameroon and Nigeria, Provisional Measures, Order of 15 March 1996, I.C.J. Reports 1996, p. 22-23, para. 41.

²⁰ Armed Activities on the Territory of the Congo (Democratic Republic of the Congo v. Uganda), Provisional Measures, Order of 1 July 2000, I.C.J. Reports 2000, p. 128, para. 44. Certain Criminal Proceedings in France (Republic of the Congo v. France), Provisional Measures, Order of 17 June 2003, I.C.J. Reports 2003, p. 111, para. 39.

²¹ See, for example, *United States Diplomatic and Consular Staff in Tehran (United States of America* v. *Iran), Provisional Measures, Order of 15 December 1979, I.C.J. Reports 1979,* p. 21, para. 47, point (B); *Application of the Convention on the Prevention and Punishment of the Crime of Genocide (Bosnia and Herzegovina* v. *Yugoslavia (Serbia and Montenegro)), Provisional Measures, Order of 8 April 1993, I.C.J. Reports 1993,* p. 24, para. 52, point (B); *Land and Maritime Boundary between Cameroon and Nigeria (Cameroon* v. *Nigeria), Provisional Measures, Order of 15 March 1996, I.C.J. Reports 1996,* p. 24, para. 49, point (1); *Armed Activities on the Territory of the Congo (Democratic Republic of the Congo* v. *Uganda), Provisional Measures, Order of 1 July 2000, I.C.J. Reports 2000,* p. 129, para. 47, point 1); *Pulp Mills on the River Uruguay (Argentina* v. *Uruguay), Provisional Measures, Order of 23 January 2007, I.C.J. Reports 2007,* p. 16, para. 49.

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The fourth provisional measure whose prescription is requested by Côte d'Ivoire relates to Ghana taking "all necessary steps to preserve the continental shelf, its superjacent waters and its subsoil".

The objective of this fourth request is to prevent Ghana, for the duration of the proceedings that will lead to your judgment, from continuing to act in the carefree manner that has characterized its actions so far with respect to protection of the marine environment. This is not only a matter of protecting Côte d'Ivoire's own rights but also, "generally", of "prevent[ing] serious harm to the marine environment pending the final decision".

I would point out en passant that, although, curiously, Ms Macdonald asserts the contrary,²² the Convention does not require that this type of prejudice be "irreparable" for provisional measures to be prescribed. To require such a threshold of damage would be tantamount to preventing the Tribunal from fulfilling its mission to protect the marine environment (in the sense of prevention) from serious harm.

As Alina Miron demonstrated yesterday, Ghana shows in its offshore oilfields considerable indifference to the marine environment, and the activities that it is conducting or allows to be conducted are sources of pollution that may spill over into the disputed area, specifically in the case of the Jubilee field, which is close by and which is being exploited by Tullow.

Côte d'Ivoire does not ask you to prescribe the suspension of hydrocarbon extraction operations in Jubilee, which would surely be beyond the scope of the instant case. However, in keeping with the letter and spirit of article 290, paragraph 1, of the Convention, we do request that you order Ghana to step up its monitoring or, rather, to genuinely monitor these activities in order to avoid any serious harm to the marine environment in the disputed area.

I would point out that yesterday, once again, Ghana implicitly confirmed the absence of effective monitoring of petroleum activities, inasmuch as its position is based entirely on affidavits and audits produced by the oil companies themselves.

Of course, such a measure would be even more necessary with respect to production activities conducted in the disputed area, were the Chamber to dismiss our request for suspension. However, even if the Chamber upholds our request, as we hope it will, it would certainly not be out of place for you, distinguished Members of the Special Chamber, to order not only that Ghana should show vigilance in seeking to prevent the large-scale infrastructure that is already in place from causing serious damage to the marine environment, but also that Ghana should inform the Chamber of measures taken to prevent the recurrence of episodes of pollution that could cause serious harm to the marine environment.

I do not think it would be superfluous for Côte d'Ivoire to be involved in the management of this process, or at least to be informed of what is going on, probably

²² ITLOS/PV.15/C23/2, 29 March 2015, p. 28, lines 11, 38, p. 26, line 47 (Ms Macdonald).

through periodic reports addressed to your Chamber on relevant measures taken and on compliance by concession-holders with environmental rules.

I think that Côte d'Ivoire should be able to make observations about the risks created by such infrastructure and, as appropriate, these activities, and that Ghana should be firmly invited to take into account such observations. Let me simply call to mind two precedents that are particularly illuminating in this respect²³ and which I respectfully suggest could be a fertile source of inspiration for the specific procedures that you might institute. I am speaking, of course, of the orders handed down by ITLOS in the *MOX Plant* case²⁴ and the *Land Reclamation* case.²⁵

Yet, I reiterate that as we see it, a provisional measure of this nature has to be combined with the suspension of all exploration and exploitation activities in the disputed area and all activity of whatever nature that could cause serious harm to the marine environment.

Finally, Côte d'Ivoire asks the Chamber to order Ghana to take:

all steps necessary to prevent information resulting from past, ongoing or future exploration activities conducted by Ghana, or with its authorization, in the disputed area from being used in any way whatsoever to the detriment of Côte d'Ivoire.

This point, the third following the order in which they are presented in our Request of 27 February, was discussed in detail by Sir Michael yesterday and received scant attention from my learned friends.

Professor Sands touched on the subject without responding to any of the arguments advanced by Sir Michael. He reiterated Ghana's primary argument, namely that there is no textual foundation in the Convention that would recognize the existence of the right to information relating to resources. Sir Michael showed that this argument cannot succeed. The same applies to the irreparable nature of the harm. Sir Michael has shown that infringement of the exclusive rights relating to information is irreversible and cannot be remedied by financial compensation. This argument has not seriously been rebutted.

 In the *Land Reclamation* case the Tribunal considered that it was not appropriate to specifically order information-sharing, having regard to the assurances given by Singapore during the proceedings, committing itself to share with Malaysia the information it required.²⁶

 ²³ See Ph. Gautier, "Mesures conservatoires, préjudice irréparable et protection de l'environnement", in *Le procès international: liber amicorum Jean-Pierre Cot*, Brussels, Bruylant, 2009, pp. 132-154.
 ²⁴ MOX Plant (Ireland v. United Kingdom), Provisional Measures, Order of 3 December 2001, ITLOS Reports 2001, paras 82 and 98. See also Southern Bluefin Tuna (New Zealand v. Japan; Australia v. Japan), Provisional Measures, Order of 27 August 1999, ITLOS Reports 1999, para. 90.
 ²⁵ Ibid., para. 106.

²⁶ Land Reclamation in and around the Straits of Johor (Malaysia v. Singapore), Provisional Measures, Order of 8 October 2003, ITLOS Reports 2003, para. 76.

I hope I am wrong, Mr President, but when I was listening to the opposing party yesterday afternoon, I did not get the impression that Ghana was ready to give such assurances.

Mr President, I will say just a few words by way of legal conclusions before our Agent addresses them more generally. They may be reduced to a few propositions.

Our Ghanaian friends persist in conflating merits with provisional measures. Your judgment will have to determine the exact location of the boundary. For the time being all you have to do is to note that there are two defendable and plausible positions on this matter that conflict with one another – and I do not think you will have any difficulty making such a finding.

Secondly, to try to dissuade you, Ghana repeats time and time again "they have accepted; they have accepted". Well, they can repeat it and shout it from the rooftops and they can even sing it, but they have given you *no* evidence – none – of express acceptance apart from the Esso concession agreement and decree from 1970. Even if we were to admit that this constitutes evidence, which I think is highly doubtful because the decree was promptly corrected by the decree of 1975: "the coordinates cannot, in any event, be considered the limits of Côte d'Ivoire's national jurisdiction".

Thirdly, this clearly confirms the Ivorian line of argument with respect to the prudential limit, which is commonplace in these matters, whereby it is inadvisable to award petroleum concessions extending beyond the furthest limit of the boundary line claimed by an adjacent State, relying for that purpose on a so-called "tacit agreement", the existence of which is subject, for purposes of determining maritime boundaries, to very stringent conditions, conditions that, quite clearly, are not met in the instant case.

Fourthly, Ghana can stack up as many maps and sketches illustrating this prudential limit as it wishes. It changes nothing in its legal nature, especially because none of these maps and none of these sketch maps came from a governmental source. By contrast, it is interesting to note that the opposing Party has been unable to produce any official chart showing the maritime boundary that it claims.

Fifthly, neither Ghana nor Côte d'Ivoire considers that the maritime boundaries have been delimited. Following the 2009 ECOWAS meeting,²⁷ Ghana submitted its request to the Commission on the Limits of the Continental Shelf, confirming very explicitly that *(Continued in English)*: "Ghana has overlapping maritime claims with adjacent States in the region and has not signed any maritime boundary delimitation agreements with any of its neighbouring States to date".²⁸

²⁷ CEDEAO, Réunion ministérielle des Etats membres sur les limites extérieures du plateau continental (ECOWAS, Ministerial meeting of Member States on the outer limits of the continental shelf), Abuja, 11-12 February 2009,

http://www.un.org/depts/los/clcs_new/submissions_files/preliminary/ben_2009_annex_ii.pdf [tab 6 in the Judges' folder].

²⁸ Revised Executive Summary of the Submission by the Government of the Republic of Ghana for the Establishment of the Outer Limits of the Continental Shelf of Ghana, Accra, 21 August 2013, p. 4 http://www.un.org/depts/los/clcs_new/submissions_files/gha26_09/gha_2013execsummary_rev.pdf [tab 9 in the Judges' folder].

(Interpretation from French) I would also remind you of the 2011 letter to Tullow that I have mentioned a short while ago.

Sixthly, Mr President, there is a disputed area where, it must be recognized, Ghana has rushed in to try to create a *fait accompli*. It is striking to note in this respect that it is just this deposit, situated in the most westward part of this area, that Ghana has authorized the concession-holder to exploit as a matter of priority, and as quickly as possible, even though there are other deposits that are surely commercially viable situated elsewhere, as far as we know; but you will not be unaware, distinguished Members of the Bench, that Ghana is not very willing to share its information.

The seventh point is that Ghana, which has very considerably profited from these investments, can hardly complain about prejudice it might suffer from the prescription of the provisional measures requested by Côte d'Ivoire, whose sole aim is to limit the prejudice that it would inevitably suffer, were your judgment on the merits not to grant the totality of the disputed area to Ghana, all the while preserving Ghana's rights in the highly unlikely event of such a decision.

This is because – and this is my eighth and last point – need we recall it once again? – it will only be on the day when you hand down your judgment that the rights of the parties will be definitely established. At this stage, all that needs to be done is to ensure the effective application of your future ruling.

Thank you very much for your kind attention. Mr President, I would request that the Agent of Côte d'Ivoire be called to the bar.

THE PRESIDENT OF THE SPECIAL CHAMBER (Interpretation from French): Thank you, Mr Pellet, for your statement.

Before I give the floor to the Agent of Côte d'Ivoire, Mr Toungara, to present the submissions of Côte d'Ivoire, I would remind you of the provision of article 75, paragraph 2, of the Rules of the Tribunal.

That provision states that at the conclusion of the last statement made by a party at the hearing, its Agent, without recapitulation of the arguments, shall read that party's final submissions. A copy of the written text of these, signed by the Agent, shall be communicated to the Special Chamber and transmitted to the other party.

I invite Minister Toungara to deliver the submissions of Côte d'Ivoire. Thank you.

MR TOUNGARA (Interpretation from French): At the beginning of my statement, I would like to thank you very sincerely, Mr President, for the wishes for a speedy recovery you expressed to me on behalf of the Chamber.

Mr President, Members of the Special Chamber, I am pleased and very honoured to appear before you today, after yesterday's excellent sitting, to present a general summary of the responses and supplementary information provided by Côte d'Ivoire in reply to the statements made by Ghana.

The Government of President Ouattara remains convinced, and reaffirms in the strongest possible terms, that prior recourse to open, constructive dialogue and then to international justice are the best ways to settle disputes between sovereign States on a lasting basis. This approach is all the more appropriate in a dispute between two countries which have links over many centuries, like Côte d'Ivoire and Ghana, and which still remain brothers.

Yesterday during the hearing I heard all the speakers for Ghana, without exception, state that for more than 40 years there has been what is termed a customary maritime boundary between our two countries, which has purportedly also been accepted by Côte d'Ivoire.

No, Mr President, there is not and there has never been an agreement on the maritime boundary ratified by our two countries. The texts of which Ghana speaks have not delimited any of our maritime boundaries with either of our two coastal neighbours, Ghana and Liberia.

That is the reason why, incidentally, our two countries set up the Côte d'Ivoire-Ghana Joint Commission to settle the question of the location of their common maritime boundary. That Commission actively fulfilled its mandate, holding more than ten meetings, each officially recorded in minutes adopted and signed by the representatives of the two States, until, in a sudden and non-brotherly move, Ghana broke off negotiations in September 2014.

If our maritime boundary had been delimited with Ghana, why then, Mr President, would our two countries have set up the Côte d'Ivoire-Ghana Joint Commission to delimit our common maritime boundary? Why would we hold all these meetings in Accra and Abidjan?

It is precisely because our common maritime boundary was still not delimited that the Commission was set up.

Côte d'Ivoire has always negotiated, which made it possible to finalize the land boundaries in 1988 and then initiate discussions on maritime boundaries.

I would remind you that our two countries had agreed to submit the results of the work of the Bilateral Commission to our two Heads of State in June 2014 for a decision on the location of our common maritime boundary.

While we were awaiting the results of the work of the Commission, Ghana abruptly broke off negotiations in September 2014 and opted for judicial means to settle our dispute.

In any case, neither yesterday nor today, less still 40 years ago, did Côte d'Ivoire recognize the so-called "customary equidistance line", which Ghana unilaterally claims to be our common maritime boundary.

To confer such rights on oneself unilaterally seems to be behaviour peculiar to the counsel of Ghana in these proceedings. After having unilaterally proclaimed itself the holder of sovereign rights in the disputed area, Ghana is now trying to impose on

Côte d'Ivoire and the international community a maritime boundary which it has drawn in disregard of the agreements between President Alassane Dramane Ouattara and John Dramani Mahama.

Mr President, since yesterday I have heard the lawyers representing Ghana remind us that Côte d'Ivoire does not have any witnesses and should set out its history.

Mr President, I have more than 40 years' experience in the hydrocarbons sector; I had the good fortune to be appointed by the late President Houphouët-Boigny as the first Director for Hydrocarbons in March 1972. I was the initiator of the laws of 1972, 1975, and 1977 which were presented to you yesterday and will be further mentioned today by the opposing Party.

After creating the Directorate of Hydrocarbons, I was the President of the SIR, the Ivorian Refining Company, and founder of Côte d'Ivoire's national petroleum company, PETROCI. Then I was Special Adviser to the late Félix Houphouët-Boigny for the hydrocarbons sector until his death. Today, I am Minister for Petroleum and Energy of the Republic of Côte d'Ivoire. Côte d'Ivoire has no need for any other witnesses. I am the witness, something which no one else in this room can claim. As a witness to these events, I can confirm to you that at no time did President Félix Houphouët-Boigny, or any of his successors, tacitly or expressly approve any maritime boundary between Côte d'Ivoire and Ghana. I say this on behalf of my country so that the true history of Côte d'Ivoire is known to all.

Mr President, honourable Judges, in the light of all written and oral statements presented by Côte d'Ivoire, and without prejudice to the decision on the merits of the dispute, Côte d'Ivoire requests the Special Chamber to prescribe provisional measures requiring Ghana to:

- take all steps to suspend all ongoing oil exploration and exploitation operations in the disputed area;
- refrain from granting any new permit for oil exploration and exploitation in the
 disputed area;
- take all steps necessary to prevent information resulting from the past, ongoing or
 future exploration activities conducted by Ghana, or with its authorisation, in the
 disputed area from being used in any way whatsoever to the detriment of Côte
 d'Ivoire;
 - and, generally, take all necessary steps to preserve the continental shelf, its superjacent waters and its subsoil; and finally,
 - desist and refrain from any unilateral action entailing a risk of prejudice to the rights of Côte d'Ivoire and any unilateral action that might lead to aggravating the dispute.

Pursuant to article 75 of the Rules of the Tribunal, a copy of the written text of our final submissions will be communicated to the Tribunal and transmitted to the delegation of Ghana.

30/03/2015 a.m.

1 2 3	I would like to thank the Special Chamber and also the Registrar and all his staff, as well as the interpreters, for the remarkable quality of their work.
4 5	Thank you, Mr President.
6	THE PRESIDENT OF THE SPECIAL CHAMBER (Interpretation from French):
7	Thank you, Mr Toungara, for those submissions. They bring us to the end of the
8	second round of oral pleadings of Côte d'Ivoire.
9	
10	This afternoon we will meet again to hear Ghana, but before closing the sitting I
11	would like to ask Ghana whether, for reasons of impartiality, it would prefer to
12	resume proceedings at 3 o'clock or at 3.15, given that we started this morning at
13	10.15, 15 minutes late?
14	
15	MS BREW APPIAH-OPONG: 3.15, please.
16	
17	THE PRESIDENT OF THE SPECIAL CHAMBER (Interpretation from French): So
18	we will come back here at 3.15. Bon appétit!
19	
20	(The sitting is closed at 11.20 a.m.)